

General Assembly

Raised Bill No. 399

February Session, 2022

LCO No. 2219



Referred to Committee on APPROPRIATIONS

Introduced by: (APP)

## AN ACT CONCERNING THE TOBACCO SETTLEMENT TRUST FUND AND THE SALE OF TOBACCO PRODUCTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (c) of section 4-28e of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 3 2022):
- 4 (c) For the fiscal year ending June 30, [2018] 2023, and each fiscal year
- 5 thereafter, disbursements from the Tobacco Settlement Fund shall be
- 6 made [to] as follows: (1) To the General Fund (A) in the amount
- 7 identified as "Transfer from Tobacco Settlement Fund" in the General
- 8 Fund revenue schedule adopted by the General Assembly, and (B) in an
- 9 amount equal to four million dollars, and (2) any remainder to the
- 10 Tobacco and Health Trust Fund.
- 11 Sec. 2. Section 4-28f of the general statutes is repealed and the
- 12 following is substituted in lieu thereof (*Effective July 1, 2022*):
- 13 (a) There is created a Tobacco and Health Trust Fund which shall be
- a separate nonlapsing fund. The purpose of the trust fund shall be to

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create a continuing significant source of funds to (1) support and encourage development of programs to reduce tobacco abuse through prevention, education and cessation programs, (2) support and encourage development of programs to reduce substance abuse, and (3) develop and implement programs to meet the unmet physical and mental health needs in the state.

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- (b) The trust fund may accept transfers from the Tobacco Settlement Fund and may apply for and accept gifts, grants or donations from public or private sources to enable the trust fund to carry out its objectives.
- (c) The trust fund shall be administered by a board of trustees, except that the board shall suspend its operations from July 1, 2003, to June 30, 2005, inclusive. The board shall, consist of seventeen trustees. The appointment of the initial trustees shall be as follows: (1) The Governor shall appoint four trustees, one of whom shall serve for a term of one year from July 1, 2000, two of whom shall serve for a term of two years from July 1, 2000, and one of whom shall serve for a term of three years from July 1, 2000; (2) the speaker of the House of Representatives and the president pro tempore of the Senate each shall appoint two trustees, one of whom shall serve for a term of two years from July 1, 2000, and one of whom shall serve for a term of three years from July 1, 2000; (3) the majority leader of the House of Representatives and the majority leader of the Senate each shall appoint two trustees, one of whom shall serve for a term of one year from July 1, 2000, and one of whom shall serve for a term of three years from July 1, 2000; (4) the minority leader of the House of Representatives and the minority leader of the Senate each shall appoint two trustees, one of whom shall serve for a term of one year from July 1, 2000, and one of whom shall serve for a term of two years from July 1, 2000; and (5) the Secretary of the Office of Policy and Management, or the secretary's designee, shall serve as an ex-officio voting member. Following the expiration of such initial terms, subsequent trustees shall serve for a term of three years. The period of suspension of the board's operations from July 1, 2003, to June 30, 2005, inclusive, shall not be included in the term of any trustee serving on July

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The trustees shall serve without compensation except for reimbursement for necessary expenses incurred in performing their duties. The board of trustees shall establish rules of procedure for the conduct of its business which shall include, but not be limited to, criteria, processes and procedures to be used in selecting programs to receive money from the trust fund. The trust fund shall be within the Office of Policy and Management for administrative purposes only. The board of trustees shall, not later than January first of each year [, except following a fiscal year in which the trust fund does not receive a deposit from the Tobacco Settlement Fund, shall] submit a report of its activities and accomplishments to the joint standing committees of the General Assembly having cognizance of matters relating to public health and appropriations and the budgets of state agencies, in accordance with section 11-4a.

(d) (1) [During the period commencing July 1, 2000, and ending June 30, 2003, the board of trustees, by majority vote, may recommend authorization of disbursement from the trust fund for the purposes described in subsection (a) of this section and section 19a-6d, provided the board may not recommend authorization of disbursement of more than fifty per cent of net earnings from the principal of the trust fund for such purposes. For the fiscal year commencing July 1, 2005, and each fiscal year thereafter, the board may recommend authorization of the net earnings from the principal of the trust fund for such purposes. For the fiscal year ending June 30, 2009, and each fiscal year thereafter, the board may recommend authorization of disbursement for such purposes of (A) up to one-half of the annual disbursement from the Tobacco Settlement Fund to the Tobacco and Health Trust Fund from the previous fiscal year, pursuant to section 4-28e, up to a maximum of six million dollars per fiscal year, and (B) the net earnings from the principal of the trust fund from the previous fiscal year.] For the fiscal year ending June 30, [2014] 2023, and each fiscal year thereafter, the board of trustees, by majority vote, may recommend authorization of disbursement [of up to the total unobligated balance remaining in the

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trust fund after disbursement in accordance with the provisions of the general statutes and relevant special and public acts for such purposes, not to exceed] from the trust fund for the purposes described in subsection (a) of this section and section 19a-6d, provided the board may not recommend authorization of disbursement of more than twelve million dollars per fiscal year from the trust fund for such purposes. The board's recommendations shall give (i) priority to programs that address tobacco and substance abuse and serve minors, pregnant women and parents of young children, and (ii) consideration to the availability of private matching funds. Recommended disbursements from the trust fund shall be in addition to any resources that would otherwise be appropriated by the state for such purposes and programs.

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(2) Except during the fiscal years ending June 30, 2004, and June 30, 2005, the board of trustees shall submit such recommendations for the authorization of disbursement from the trust fund to the joint standing committees of the General Assembly having cognizance of matters relating to public health and appropriations and the budgets of state agencies. Not later than thirty days after receipt of such recommendations, said committees shall advise the board of their approval, modifications, if any, or rejection of the board's recommendations. If said joint standing committees do not concur, the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives, the majority leader of the Senate, the minority leader of the House of Representatives and the minority leader of the Senate each shall appoint one member from each of said joint standing committees to serve as a committee on conference. The committee on conference shall submit its report to both committees, which shall vote to accept or reject the report. The report of the committee on conference may not be amended. If a joint standing committee rejects the report of the committee on conference, the board's recommendations shall be deemed approved. If the joint standing committees accept the report of the committee on conference, the joint standing committee having cognizance of matters relating to appropriations and the budgets of state agencies shall advise

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the board of said joint standing committees' approval or modifications, if any, of the board's recommended disbursement. If said joint standing committees do not act within thirty days after receipt of the board's recommendations for the authorization of disbursement, such recommendations shall be deemed approved. Disbursement from the trust fund shall be in accordance with the board's recommendations as approved or modified by said joint standing committees.

- (3) After such recommendations for the authorization of disbursement have been approved or modified pursuant to subdivision (2) of this subsection, any modification in the amount of an authorized disbursement in excess of fifty thousand dollars or ten per cent of the authorized amount, whichever is less, shall be submitted to said joint standing committees and approved, modified or rejected in accordance with the procedure set forth in subdivision (2) of this subsection. Notification of all disbursements from the trust fund made pursuant to this section shall be sent to the joint standing committees of the General Assembly having cognizance of matters relating to public health and appropriations and the budgets of state agencies, through the Office of Fiscal Analysis.
- 136 (4) The board of trustees shall, not later than February first of each 137 year [, except following a fiscal year in which the trust fund does not 138 receive a deposit from the Tobacco Settlement Fund,] submit a report to 139 the General Assembly, in accordance with the provisions of section 11-140 4a, that includes all disbursements and other expenditures from the 141 trust fund and an evaluation of the performance and impact of each 142 program receiving funds from the trust fund. Such report shall also 143 include the criteria and application process used to select programs to 144 receive such funds.
- Sec. 3. Section 53-344 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):
- 147 (a) As used in this section:

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148 (1) "Cardholder" means any person who presents a driver's license or

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- 149 an identity card to a seller or seller's agent or employee, to purchase or 150 receive tobacco from such seller or seller's agent or employee;
- 151 (2) "Cigarette" has the same meaning as provided in subsection (b) of 152 section 12-285;
- 153 (3) "Identity card" means an identification card issued in accordance 154 with the provisions of section 1-1h;
- 155 (4) "Sale" has the same meaning as provided in section 53-344b;
- 156 (5) "Give" or "giving" has the same meaning as provided in section 157 53-344b;
- 158 (6) "Deliver" or "delivering" has the same meaning as provided in 159 section 53-344b;
- 160 (7) "Seller" means any person engaged in the sale, giving or delivering 161 of cigarettes or tobacco products;
- 162 (8) "Tobacco products" has the same meaning as provided in section 163 12-330a;
- 164 (9) "Transaction scan" means the process by which a seller or seller's 165 agent or employee checks, by means of a transaction scan device, the 166 validity of a driver's license or an identity card; and
- 167 (10) "Transaction scan device" means any commercial device or 168 combination of devices used at a point of sale that is capable of 169 deciphering in an electronically readable format the information 170 encoded on the magnetic strip or bar code of a driver's license or an 171 identity card.

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(b) Any person who sells, gives or delivers to any person under twenty-one years of age cigarettes or a tobacco product shall be fined not more than three hundred dollars for the first offense, not more than seven hundred fifty dollars for a second offense on or before twentyfour months after the date of the first offense and not more than one

LCO No. 2219 6 of 9 thousand dollars for each subsequent offense on or before twenty-four months after the date of the first offense. The provisions of this subsection shall not apply to a person under twenty-one years of age who is delivering or accepting delivery of cigarettes or a tobacco product (1) in such person's capacity as an employee, or (2) as part of a scientific study being conducted by an organization for the purpose of medical research to further efforts in cigarette and tobacco product use prevention and cessation, provided such medical research has been approved by the organization's institutional review board, as defined in section 21a-408.

(c) Any person under twenty-one years of age who misrepresents such person's age to purchase cigarettes or a tobacco product shall be fined not more than fifty dollars for the first offense and not less than fifty dollars or more than one hundred dollars for each subsequent offense.

- (d) (1) A seller or seller's agent or employee shall request that each
  person intending to purchase cigarettes or a tobacco product present a
  driver's license or identity card to establish that such person is twenty one years of age or older.
  - (2) A seller or seller's agent or employee may perform a transaction scan to check the validity of a driver's license or identity card presented by a cardholder as a condition for selling, giving away or otherwise distributing cigarettes or a tobacco product to the cardholder.
  - [(2)] (3) If the information deciphered by the transaction scan performed under subdivision (1) of this subsection fails to match the information printed on the driver's license or identity card presented by the cardholder, or if the transaction scan indicates that the information so printed is false or fraudulent, neither the seller nor any seller's agent or employee shall sell, give away or otherwise distribute any cigarettes or a tobacco product to the cardholder.
  - [(3)] (4) Subdivision (1) of this subsection does not preclude a seller or seller's agent or employee from using a transaction scan device to

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check the validity of a document other than a driver's license or an identity card, if the document includes a bar code or magnetic strip that may be scanned by the device, as a condition for selling, giving away or otherwise distributing cigarettes or a tobacco product to the person presenting the document.

- (e) (1) No seller or seller's agent or employee shall electronically or mechanically record or maintain any information derived from a transaction scan, except the following: (A) The name and date of birth of the person listed on the driver's license or identity card presented by a cardholder; (B) the expiration date and identification number of the driver's license or identity card presented by a cardholder.
- (2) No seller or seller's agent or employee shall use a transaction scan device for a purpose other than the purposes specified in subsection (e) of section 53-344b, subsection [(d)] (e) of this section or subsection (c) of section 30-86.
- (3) No seller or seller's agent or employee shall sell or otherwise disseminate the information derived from a transaction scan to any third party, including, but not limited to, selling or otherwise disseminating that information for any marketing, advertising or promotional activities, but a seller or seller's agent or employee may release that information pursuant to a court order.
- (4) Nothing in subsection [(d)] (e) of this section or this subsection relieves a seller or seller's agent or employee of any responsibility to comply with any other applicable state or federal laws or rules governing the sale, giving away or other distribution of cigarettes or tobacco products.
- (5) Any person who violates this subsection shall be subject to a civil penalty of not more than one thousand dollars.
  - (f) (1) In any prosecution of a seller or seller's agent or employee for a violation of subsection (b) of this section, it shall be an affirmative defense that all of the following occurred: (A) A cardholder attempting

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240 to purchase or receive cigarettes or a tobacco product presented a 241 driver's license or an identity card; (B) a transaction scan of the driver's 242 license or identity card that the cardholder presented indicated that the 243 license or card was valid and indicated that the cardholder was at least 244 twenty-one years of age; and (C) the cigarettes or a tobacco product was 245 sold, given away or otherwise distributed to the cardholder in 246 reasonable reliance upon the identification presented and the completed 247 transaction scan.

(2) In determining whether a seller or seller's agent or employee has proven the affirmative defense provided by subdivision (1) of this section, the trier of fact in such prosecution shall consider that reasonable reliance upon the identification presented and the completed transaction scan may require a seller or seller's agent or employee to exercise reasonable diligence and that the use of a transaction scan device does not excuse a seller or seller's agent or employee from exercising such reasonable diligence to determine the following: (A) Whether a person to whom the seller or seller's agent or employee sells, gives away or otherwise distributes cigarettes or a tobacco product is twenty-one years of age or older; and (B) whether the description and picture appearing on the driver's license or identity card presented by a cardholder is that of the cardholder.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2022	4-28e(c)
Sec. 2	July 1, 2022	4-28f
Sec. 3	July 1, 2022	53-344

## Statement of Purpose:

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To restore disbursements to the Tobacco and Health Trust Fund to be used to reduce tobacco and substance abuse and require persons of all ages to present proof of age to purchase cigarettes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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